
GENDER^{AND} GOOD GOVERNANCE

Part of the * Decision making and Gender*

Section of ONLAG Citizen Report Card on Good Governance,
Gender and Livelihoods in the Niger Delta

OVERVIEW

Gender equality has never been central to good governance; rather it has been limited to conversations on human rights. However, gender and good governance have tremendous implications for development. Good governance is participatory, consensus oriented, accountable, transparent, responsive, effective and efficient, equitable and inclusive and follows the rule of law.¹ It limits corruption and ensures that the views and voices of minorities and the most vulnerable in society are heard in decision making.²

Integrating gender equality in good governance is key because women and men have different needs in terms of service delivery and policy. Where gender is not taken into account, budgetary allocations fail to acknowledge women's needs and fail to distribute resources evenly.

Including women in decision making structures ensures that their specific needs and concerns are heard. The FGDs on this topic revealed that only 24% of the FG's could identify a woman in government. In terms of community level governance respondents from all 20 communities were only able to identify 5% of female executives in their CDCs and only 37% of FGs believe that women should play a bigger role in community decision making. It is important to note that the ONLAG project makes a concerted effort to work with CDC and CT Chairmen to visit and revise community constitutions to mandate the reservation of 30% of positions for women and we have started to make progress in this area.

¹ "What is Good Governance?" United Nations Economic Commission for Asia and the Pacific. 2012. United Nations 5 June 2012
<http://www.unescap.org/pdd/prs/ProjectActivities/Ongoing/gg/governance.asp>

² Ibid

In Aviara Community, the Old Women's FG expressed that women are afraid to compete with men “in *almost everything in this community.*” Similar sentiments of male domination were also revealed in the Young Women's FG in Gbokoda, they expressed that, “*Men see themselves as all in all and have not allowed women to have a say which kill our morals.*” Despite this, 95% of participants noted that women should be included in decision making process. This reveals that support exists to enhance women's participation, if properly nurtured; women's inclusion can become a reality in many of these communities.

The exclusion of women in decision making in the surveyed communities extends to decisions on oil revenue allocation. Women's presence in Shell Petroleum Development Company (SPDC) and Chevron Nigeria Limited (CNL) sponsored Regional Development Councils (RDC) and Cluster Development Boards (CDB) is limited, in all the communities surveyed no more than four women were identified in each RDC or CDB and only 27% of focus groups stated that women contractors are allowed to bid for projects in the GMoU process.

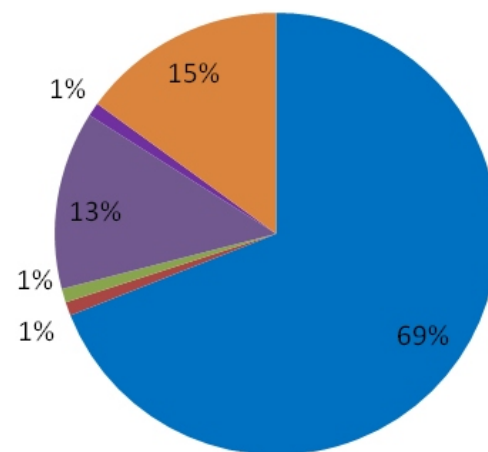
In the 20 communities surveyed, women lack decision making ability, they are not proportionately represented in community decision making structures, nor are they adequately represented in the GMoU process. However, marginalization in decision making is not limited to women, both community men and community women are overlooked by government; 91% of FGs rated their relationship with state government as poor and similarly 93% rated their relationship with local government as poor. Not only do government representatives fail to meet the needs of the people they were elected to serve, they fail to maintain any form of communication with communities, 69% of respondents stated that they do not get information about budgetary allocations for development. Conversely, only 60% of FGs rated their relationship with oil companies as poor, this demonstrates that communities engage and communicate more regularly with oil companies and that oil companies are more accountable to them.

The FGDs further explored the relationship between communities and their elected representatives at the local level. In Idheze community the Young Men's FG made the following observation about elected officials: “*once they are elected they abandon the people.*” In Aviara Community the Young Men's FG shared a similar sentiment noting that “*government should pay more attention to the people and reduce their suffering.*”

Availability and Transparency of Federal, State and Local Government Budget Information for Community Development

FOCUS GROUP QUESTION: Where do you get information about how much money that your community is to get for development?						
SOURCE OF INFORMATION	OLDER MEN FOCUS GROUP	OLDER WOMEN FOCUS GROUP	YOUNGER MEN FOCUS GROUP	YOUNGER WOMEN FOCUS GROUP	NUMBER OF FOCUS GROUP	PERCENTAGE OF ALL FOCUS GROUPS
We do not get information	11 or 55%	15 or 75%	15 or 75%	14 or 70%	55	69%
Rumor	1 or 5%	0	0	0	1	1%
Money do not enter at all	1 or 5%	0	0	0	1	1%
Community Leaders	4 or 20%	1 or 5%	3 or 15%	2 or 10%	10	13%
NGO	0	1 or 5%	0	0	1	1%
Don't know	3 or 15%	3 or 15%	2 or 10%	4 or 20%	12	15%
Total Number of Focus Groups	20	20	20	20	80	100%

■ We do not get information
 ■ Rumor
 ■ Money do not enter at all
 ■ Community Leaders
 ■ Don't know
 ■ NGO



Gender And Development Decision Making

HOW DEVELOPMENT DECISIONS ARE MADE IN THE COMMUNITY		
POWER RANKING	MEN FOCUS GROUP	WOMEN FOCUS GROUP
Only Men	6 or 15%	16 or 40%
Everyone Decides	28 or 70%	23 or 57.5%
Community Leaders	3 or 7.5%	1 or 2.5%
Informed after decisions have been made	3 or 7.5%	0%
TOTAL	40 or 100%	40 or 100%

Gender Participation in 15 GMoU Communities Decision Making Processes.

FOCUS GROUP QUESTION: How Many Women are Part of the CDB and/or RDC Executives?					
STATE/LGA	COMMUNITY	OLDER MEN	YOUNGER MEN	YOUNGER WOMEN	OLDER WOMEN
BAYELSA STATE					
	Southern Ijaw				
	Angiama	2	None	n/a	n/a
	Ekeni	1	Don't Know	Don't know	Don't know
	Ekowe	0	0	2	2
	Ezetu	4	2	Don't know	4
Yenagoa	Oporoma	n/a	n/a	n/a	n/a
	Akaibiri	0	0	Don't know	0
	Ayama	1	0	0	0
	Okolobiri	3	0	0	0
	Okutukutu	2	2	0	0
	Zarama	3	3	0	0

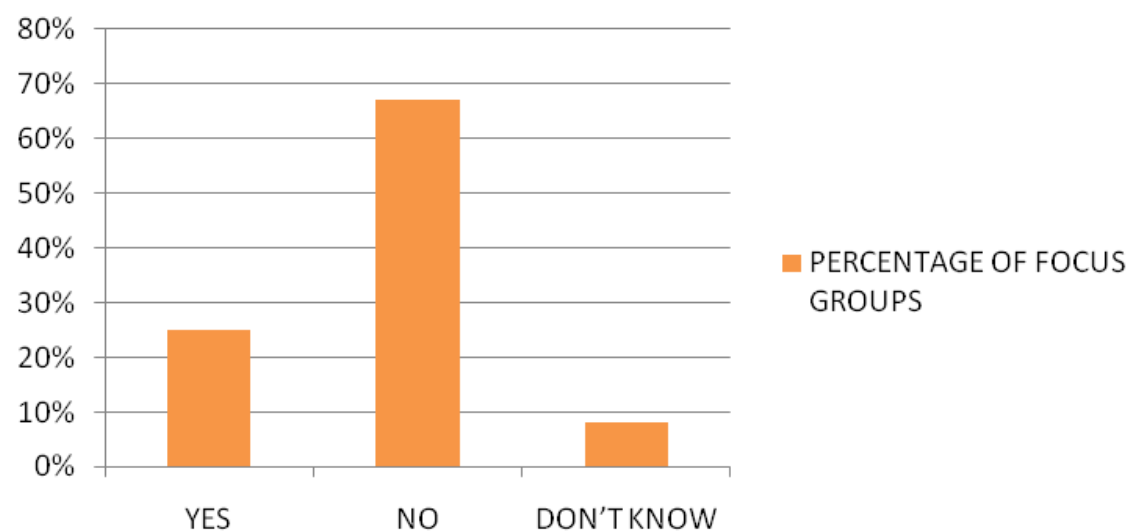
Gender Participation in 15 GMoU Communities Decision Making Processes.

FOCUS GROUP QUESTION: How Many Women are Part of the CDB and/or RDC Executives?					
STATE/LGA	COMMUNITY	OLDER MEN	YOUNGER MEN	YOUNGER WOMEN	OLDER WOMEN
DELTA STATE					
Isoko South	Aviara	n/a	n/a	n/a	n/a
	Enwhe	n/a	n/a	n/a	n/a
	Idheze	n/a	n/a	n/a	n/a
	Oleh	n/a	n/a	n/a	n/a
	Uzere	n/a	n/a	n/a	n/a
Warri North	Japka	Don't know	2	0	0
	Gbakoda	n/a	n/a	n/a	Don't know
	Ogbudugbudu	0	Don't know	0	n/a
	Ogbinbiri	0	0	0	n/a
	Opuama	1	1	0	0

Gender and Representation in Community Project Management

FOCUS GROUP QUESTION: Does GMoU processes allow women contractors in your community to bid for projects

FOCUS GROUP RESPONSES	NUMBER OF FOCUS GROUP	PERCENTAGE OF FOCUS GROUPS
YES	14	27%
NO	36	69%
DON'T KNOW	2	4%
TOTAL RESPONDENTS IN GMOU COMMUNITIES	52	100



Gender and Representation

FOCUS GROUP QUESTION: Do you know of any woman who works in Government? If yes, can you identify them by name?

STATE/LGA	MALE FOCUS GROUP	FEMALE FOCUS GROUP	TOTAL NUMBER OF FOCUS GROUPS THAT WERE ABLE TO IDENTIFY A WOMAN IN GOVERNMENT BY NAME
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BAYELSA STATE

Southern Ijaw (20 FGs)	3	5	8
Yenagoa (20 FGs)	0	0	0

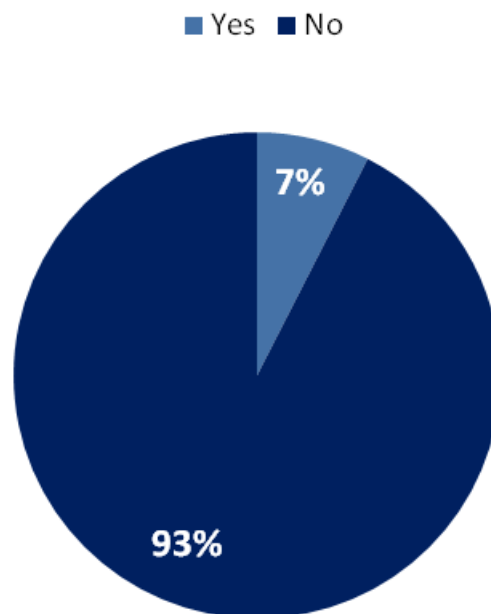
DELTA STATE

Isoko South (20 FGs)	3	3	6
Warri North (20 FGs)	3	2	5
Total Number of Focus Groups	9 or 11%	10 or 13%	19 or 24%

Accountability of Locally Elected officials through Constituency interaction

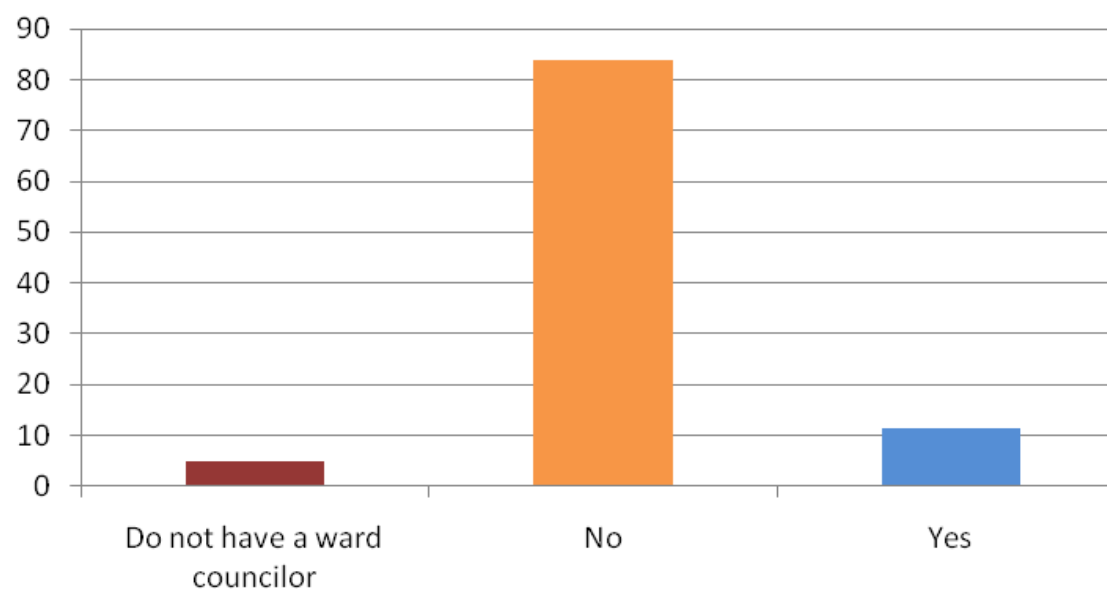
FOCUS GROUP QUESTION: Over the past year, has your Local Government Chairman made an official visit to your community?

FOCUS GROUP RESPONSES	NUMBER OF FOCUS GROUPS	PERCENTAGE OF FOCUS GROUPS
Yes	6	7.50%
No	74	92.5%
TOTAL	80	100%



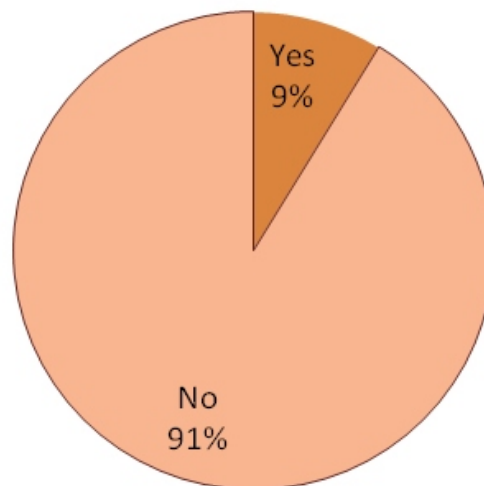
FOCUS GROUP QUESTION: Over the past year, has your Ward Councilor made an official visit to your community?

FOCUS GROUP RESPONSES	NUMBER OF FOCUS GROUPS	PERCENTAGE OF ALLFOCUS GROUPS
Yes	7	9%
No	69	86%
Do not have a ward councilor	4	5%
TOTAL	80	100%



FOCUS GROUP QUESTION: Has someone from a government Community Development Committee or Department visited over the past year?

FOCUS GROUP RESPONSES	NUMBER OF FOCUS GROUPS	PERCENTAGE OF FOCUS GROUPS
Yes	8	10%
No	72	90%



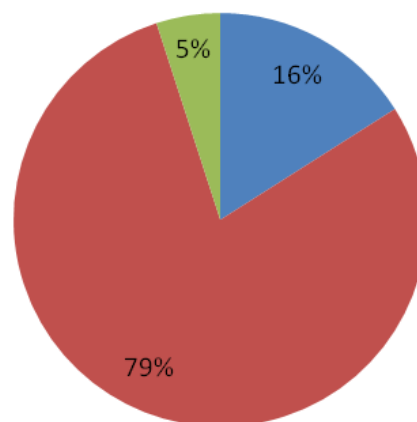
Awareness of Channels for Constituency (Citizen) Assistance

CHANNELS FOR CITIZENS CONCERNS TO BE HEARD - NOTE: ALL STATES HAVE A STATE CONSTITUENCY OFFICE, WHOSE SOLE FUNCTION IS TO LISTEN TO THE CONCERNS OF CITIZENS

FOCUS GROUP QUESTION: Is there any office in Government that listens to your problems

FOCUS GROUP RESPONSES	NUMBER OF FOCUS GROUPS	PERCENTAGE OF FOCUS GROUPS
We don't know	13	16%
No	63	79%
Yes	4	5%
Total	80	100%

■ We don't know ■ No ■ Yes

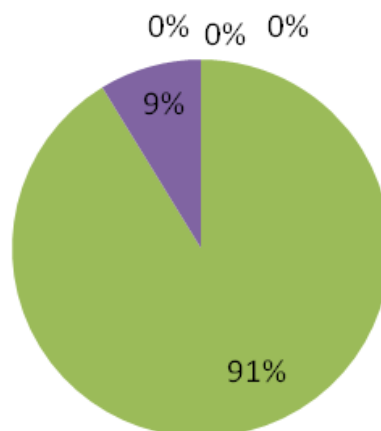


Quality of Relationships between Communities and Government

FOCUS GROUP QUESTION: How would you rate the relationship between your community and the state government?

NO ANSWER	NO OPINION	POOR	AVERAGE	GOOD	FOCUS GROUP
-	-	73	7	-	80
		91%	9%		100%

■ NO ANSWER ■ NO OPINION ■ POOR ■ AVERAGE ■ GOOD

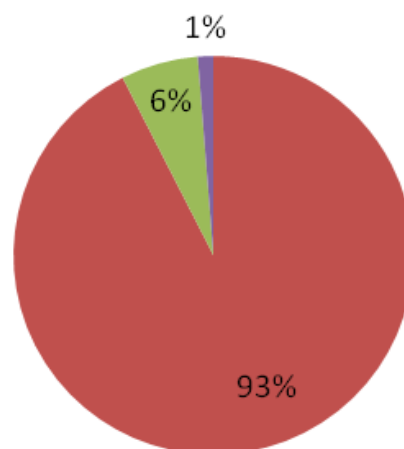


FOCUS GROUP QUESTION: How would you rate the relationship between your community and the LGA?

NO ANSWER	NO OPINION	POOR	AVERAGE	GOOD	FOCUS GROUP
-	-	74	5	1	80
PERCENTAGE		92.5	6.25	1.25	100

*The OM's FG in Jakpa Community (Warri North, Delta State) was the only FG out of 80 that rated this relationship as good.

■ NO OPINION ■ POOR ■ AVERAGE ■ GOOD

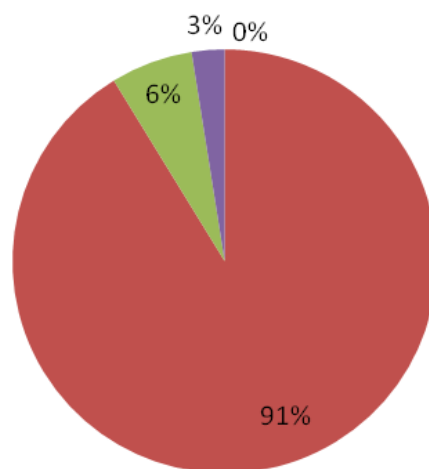


FOCUS GROUP QUESTION: How would you rate the relationship between your community and the community Councilor?

	NO OPINION	POOR	AVERAGE	GOOD	FOCUS GROUP
-	1	72	5	2	80
PERCENTAGE	1%	90%	6%	3%	100%

*The OM's FG in Oleh (Isoko South, Delta State) and The OM's FG in Jakpa (Warri North, Delta) are the only 2 FG's that rated this relationship as good.

■ NO OPINION ■ POOR ■ AVERAGE ■ GOOD

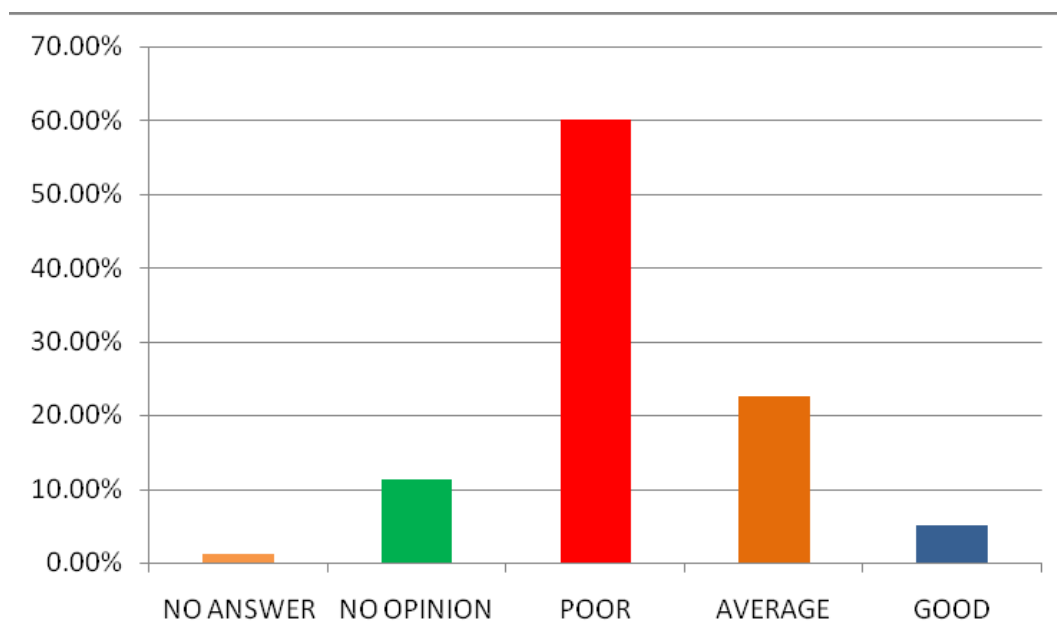


Quality of Relationships Between Communities and Oil Companies

FOCUS GROUP QUESTION: How would you rate the relationship between your community and the oil companies?

NO ANSWER	NO OPINION	POOR	AVERAGE	GOOD	FOCUS GROUP
1	9	48	18	4	80
1.25%	11.25%	60%	22.5%	5%	100%

Responses only from communities that identify themselves as oil producing communities

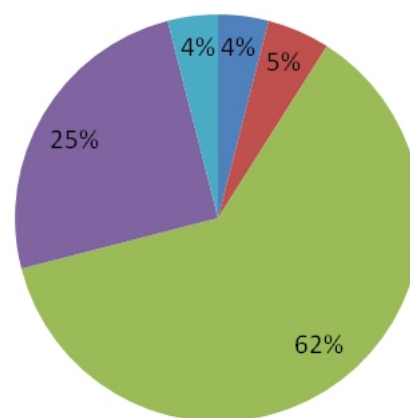


Quality of Relationships Between Communities and Oil Companies

FOCUS GROUP QUESTION: How would you rate the relationship between your community and the oil companies?					
NO ANSWER	NO OPINION	POOR	AVERAGE	GOOD	FOCUS GROUP
2	3	35	14	2	56
4%	5%	62%	25%	4%	100%

Responses only from communities that are partners in a development agreement (or Global Memorandum of Understanding) with an oil company.
Only 15 communities are part of the GMoU process out of 20 communities surveyed.

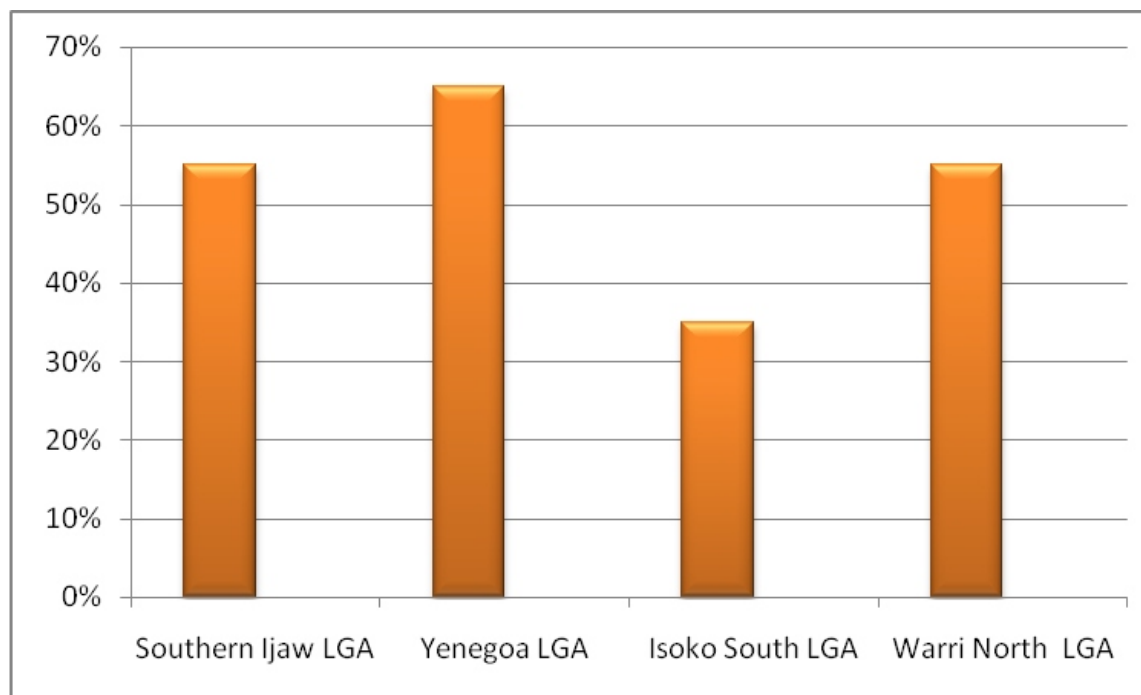
■ NO ANSWER ■ NO OPINION ■ POOR ■ AVERAGE ■ GOOD



Community Governance

FOCUS GROUP QUESTION: Do you have a community constitution?								
STATE	LGA	DOES YOUR COMMUNITY HAVE A CONSTITUTION		DOES YOUR COMMUNITY CONSTITUTION PROVIDE A SPECIAL CLAUSE FOR WOMEN TO HAVE A POSITION IN THE CDC/CT?			TOTAL NUMBER AND PERCENTAGE OF FOCUS GROUPS THAT COMMUNITY CONSTITUTION PERMITS WOMEN TO HAVE A POSITION IN THE CDC/CT	TOTAL NUMBER AND PERCENTAGE OF FOCUS GROUPS THAT COMMUNITY CONSTITUTION DON'T PERMITS WOMEN TO HAVE A POSITION IN THE CDC/CT
BAYELSA STATE		Yes	No	Yes	No	Don't know		
	Southern Ijaw (20 FGs)	18	2	5	11	1	5 or 25%	11 or 55%
	Yenagoa (20 Fgs)	9	11	5	13	2	5 or 25%	13 or 65%
DELTA STATE								
	Isoko South (20 Fgs)	18	2	13	7	0	13 or 65%	7 or 35%
	Warri North (20 FGs)	13	7	5	11	4	5 or 25%	11 or 55%
TOTAL		58	22	28	42	7	29 or 35%	44 or 52%

PERCENTAGE OF COMMUNITIES SURVEYED WHERE COMMUNITY CONSTITUTION
DO NOT MANDATE WOMEN TO HAVE A POSITION IN CDC/CT. PG VX



Strategies for Improving Women's Participation in Community Governance

What do you think can be done to actualize women's participation in CDCs/CTs?

STATE

LGA

RESPONSES FROM COMMUNITIES WHERE WOMEN
ARE NOT PERMITTED TO BE PART OF CDC/CT

BAYELSA STATE

Southern Ijaw (20 Fgs)

- We intend to plead with our chief to give us one woman chief who will be attending meetings with them and also relay the outcome of the meetings to us.
- Public enlightenment
- Write a request letter to men for our inclusion in the CDC
- Women should come together and present the issue to the CDC and appeal for their inclusion
- We wish that our men will be sensitized on the need for women to be involved in local governance
- We have women organization, nothing can be done for them to enter CDC position in the community
- The constitution should be amended in order to accommodate women interest

Yenagoa (20 FGs)

- Amendment of the constitution
- Sensitization/advocacy
- Public enlightenmen
- Readiness of the woman by protesting

DELTA STATE

Isoko South (20 FGs)

- Amend the constitution
- Government should force them to do so in CDC/CT
- Review the constitution

Warri North (20 Fgs)

- Review the constitution
- Community will have to decide with the CT to actualize this
- Create gender awareness and bring the women close

Citizens 'Perceptions on Women's Inclusion in Governance

FOCUS GROUP QUESTION: Do you believe that women and men have the same ability to lead?							
STATE	LGA	MALE FOCUS GROUPS THAT BELIEVE THAT WOMEN HAVE THE SAME ABILITY TO LEAD	FEMALE FOCUS GROUPS THAT BELIEVE THAT WOMEN HAVE THE SAME ABILITY TO LEAD	No Comment	WOMEN LACK THE SAME ABILITY	TOTAL NUMBER AND PERCENTAGE OF MALE FOCUS GROUPS THAT BELIEVE THAT WOMEN HAVE SAME ABILITY TO LEAD	TOTAL NUMBER AND PERCENTAGE OF MALE FOCUS GROUPS THAT DONT BELIEVE THAT WOMEN HAVE SAME ABILITY TO LEAD
BAYELSA STATE	Southern Ijaw (20 FGs)	10	10	0	0	10 or 13%	0%
	Yenagoa (20 FGs)	9	10	1	0	9 or 11%	0%
DELTA STATE	Isoko South (20 FGs)	5	10	0	5	5 or 6%	5 or 6 %
	Warri North (20 FGs)	10	10	0	0	10 or 13%	0%
TOTAL		34	40	1	5	34 or 85%	5 or 12%

Citizens 'Perception on Women's Inclusion in Governance

FOCUS GROUP QUESTION: Do you believe more women should be included in government decision making?					
STATE	LGA	YES	NO	TOTAL NUMBER AND PERCENTAGE OF FOCUS GROUPS THAT BELIEVE THAT WOMEN SHOULD BE INCLUDED	TOTAL NUMBER AND PERCENTAGE OF FOCUS GROUPS THAT BELIEVE THAT WOMEN SHOULD NOT BE INCLUDED
BAYELSA STATE	Southern Ijaw (20 FGs)	20	0	20 or 25%	0%
	Yenagoa (20 FGs)	18	2	18 or 23%	2 or 2 %
DELTA STATE	Isoko South (20 FGs)	18	2	18 or 23%	2 or 2%
	Warri North (20 FGs)	20	0	20 or 25%	0%
TOTAL		76	4	76 or 95%	4 or 5%

Citizens 'Perception on Women's Inclusion in Governance

FOCUS GROUP QUESTION: Do you believe that women should play a bigger role in community decision making?			
STATE	LGA	TOTAL NUMBER AND PERCENTAGE OF FOCUS GROUPS THAT BELIEVE THAT WOMEN SHOULD PLAY A BIG ROLE IN COMMUNITY DECISION MAKING	TOTAL NUMBER AND PERCENTAGE OF FOCUS GROUPS THAT DO NOT BELIEVE THAT WOMEN SHOULD PLAY A BIG ROLE IN COMMUNITY DECISION MAKING
BAYELSA STATE	Southern Ijaw (20 FGs)	9 or 11%	11 or 14%
	Yenagoa (20 FGs)	8 or 10%	12 or 15%
DELTA STATE	Isoko South (20 FGs)	7 or 9%	13 or 16%
	Warri North (20 FGs)	6 or 8 %	14 or 18%
TOTAL		30 or 37%	50 or 63%

FOCUS GROUP QUESTION: How many women are members of CDC/CT in your community?

STATE	LGA	TOTAL NUMBER OF MEN IN CDC/CT EXECUTIVES	TOTAL NUMBER OF WOMEN IN CDC/CT EXECUTIVES	PERCENTAGE OF MEN IN CDC/CT	PERCENTAGE OF WOMEN IN CDC/CT
BAYELSA STATE	Southern Ijaw (20 FGs)	56	0	100%	0%
	Yenagoa (20 FGs)	33	4	90%	10%
DELTA STATE	Isoko South (20 FGs)	38	8	95%	5%
	Warri North (20 FGs)	40	2	94%	6%
TOTAL				95%	5%

Training Needs For Women's Participation in Decision Making Process.

FOCUS GROUP QUESTION: What training do women need to enhance their leadership skills?	
RESPONSES	FOCUS GROUPS
Leadership training	36
Orientation/ Sensitization	5
Education	19
Learn hand work	2
Patient	1
Training to be courage	1
Respect for men	2
Inter personal relation skills	1
Enlightenment	5
Business Management	1
Computer Training	1
Training on community development and health	1

FOCUS GROUP QUESTION: What training do you think that men need in order to enhance their work with women?

RESPONSES	FOCUS GROUPS
Leadership training	21
Human Management	1
Orientation/ Sensitization	6
Education	12
Training on Gender issues	5
Learn hand work	2
Learn how to love	1
Women do not really need executive positions, they need to support their husbands	1
Self discipline	1
Orientation and sensitization on gender participation	5
Tolerant practices	4
Interpersonal skills	1
We don't need training	2
We do understand them and can manage them	1